CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Eduard Mendelevich Yamnik 7133 Valley View Road Edina, MN 55439

Dear Mr. Yamnik:

The Bureau of Industry and Security, U.S. Department of Commerce ("BIS") has reason to believe that you, Eduard Medelevich Yamnik, as President of Edsons Worldwide Services, Inc. ("Edsons"), of Edina, MN, in your individual capacity ("Yamnik"), have committed two violations of the Export Administration Regulations (the "Regulations"), which are issued under the authority of the Export Administration Act of 1979 (the "Act"). Specifically, BIS charges that Yamnik committed the following violations:

Charge 1 15 C.F.R. §764.2(a) - Exporting an item subject to the Regulations without a license.

On or about January 6, 2001, Yamnik engaged in conduct prohibited by the Regulations when he exported fingerprint powders classified under Export Control Classification Number (ECCN) 1A985 on the Commerce Control List (CCL) to Belarus without the license required by the U.S. Department of Commerce. Under Section 742.7 of the Regulations, a BIS export license was required for this export, but no such license was obtained. In engaging in such prohibited conduct, Yamnik committed one violation of Section 764.2(a) of the Regulations.

Charge 2 15 C.F.R. § 764.2(e) - Transfer of an item with knowledge that a violation would subsequently occur.

On or about January 6, 2001, Yamnik transferred fingerprint powders classified under ECCN 1A985 on the CCL to Belarus with knowledge that a violation of the Regulations would occur in

The Regulations are currently codified in the Code of Federal Regulations at 15 C.F.R. Parts 730-774 (2005). The violations charged occurred during 2001. The Regulations governing the violations at issue are found in the 2001 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2001)). The 2005 Regulations establish the procedures that apply to this matter.

² 50 U.S.C. app. §§ 2401- 2420 (2000). Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), which has been extended by successive Presidential Notices, the most recent being that of August 2, 2005 (70 Fed. Reg. 45273, August 5, 2005), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. §§ 1701 - 1706 (2000)).

Eduard M. Yamnik Charging Letter Page 2

connection with the items. Specifically, Yamnik transferred the fingerprint powders to Belarus without the license required by the U.S. Department of Commerce despite knowing that such license was required under the Regulations, and that such license would not be obtained. Yamnik transferred the items with knowledge that the U.S. Department of Commerce had notified Edsons that Edsons' application for a license to export the items had been denied. In engaging in such prohibited conduct, Yamnik committed one violation of Section 764.2(e) of the Regulations.

Accordingly, Yamnik is hereby notified that an administrative proceeding is instituted against him pursuant to Section 13(c) of the Act and Part 766 of the Regulations for the purpose of obtaining an order imposing administrative sanctions, including any or all of the following:

The maximum civil penalty allowed by law of \$11,000 per violation;³

Denial of export privileges; and/or

Exclusion from practice before BIS.

If Yamnik fails to answer the charges contained in this letter within 30 days after being served with notice of issuance of this letter, that failure will be treated as a default. (Regulations, Sections 766.6 and 766.7). If Yamnik defaults, the Administrative Law Judge may find the charges alleged in this letter to be true without hearing or further notice to Yamnik. The Under Secretary of Commerce for Industry and Security may then impose up to the maximum penalty on each charge in this letter.

Yamnik is further notified that he is entitled to an agency hearing on the record if he files a written demand for one with his answer. (Regulations, Section 766.6). Yamnik is also entitled to be represented by counsel or other authorized representative who has power of attorney to represent him. (Regulations, Sections 766.3(a) and 766.4).

The Regulation provides for settlement without a hearing. (Regulations, Section 766.18). Should Yamnik have a proposal to settle this case, Yamnik or his representative should transmit the offer to me through the attorney representing BIS named below.

The U.S. Coast Guard is providing administrative law judge services in connection with the matters set forth in this letter. Accordingly, Yamnik's answer must be filed in accordance with the instructions in Section 766.5(a) of the Regulations with:

³ See 15 C.F.R. § 6.4(a)(4) (2005).

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U.S. Coast Guard ALJ Docketing Center 40 S. Gay Street Baltimore, Maryland 21202-4022

In addition, a copy of Yamnik's answer must be served on BIS at the following address:

Chief Counsel for Industry and Security Attention: Charles Wall, Esq. Room H-3839 United States Department of Commerce 14th Street and Constitution Avenue, N.W. Washington, D.C. 20230

Charles Wall is the attorney representing BIS in this case; any communications that Yamnik may wish to have concerning this matter should occur through him. He may be contacted by telephone at (202) 482-5301.

Sincerely,

Michael D. Turner

Director

Office of Export Enforcement

UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF INDUSTRY AND SECURITY WASHINGTON, D.C. 20230

In the Matter of:)
Eduard Mendelevich Yamnik) Docket No. 06-BIS-06
7133 Valley View Road)
Edina, MN 55439)
)
)
Respondent.)
)

SETTLEMENT AGREEMENT

This Settlement Agreement ("Agreement") is made by and between Respondent, Eduard Mendelevich Yamnik ("Yamnik"), and the Bureau of Industry and Security, U.S. Department of Commerce ("BIS") (collectively referred to as "Parties"), pursuant to Section 766.18(b) of the Export Administration Regulations (currently codified at 15 C.F.R. Parts 730-774 (2006)) ("Regulations"), issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C. app. §§ 2401-2420 (2000)) ("Act").

WHEREAS, BIS has initiated an administrative proceeding against Yamnik, pursuant to the Act and the Regulations;

The violations charged occurred during 2001. The Regulations governing the violations at issue are found in the 2001 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2001)). The 2006 Regulations establish the procedures that apply to this matter.

² Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), as extended by the Notice of August 2, 2005 (70 Fed. Reg. 45273, August 5, 2005), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. §§ 1701-1706 (2000)).

WHEREAS, BIS issued a charging letter to Yamnik that alleged that Yamnik committed two violations of the Regulations, specifically:

- 1. One violation of 15 C.F.R. §764.2(a) Exporting an item subject to the Regulations without a license: On or about January 6, 2001, Yamnik engaged in conduct prohibited by the Regulations when he exported fingerprint powders classified under Export Control Classification Number ("ECCN") 1A985 on the Commerce Control List ("CCL") to Belarus without the license required by the U.S. Department of Commerce. Under Section 742.7 of the Regulations, a BIS export license was required for this export, but no such license was obtained.
- 2. One violation of 15 C.F.R. § 764.2(e) Transfer of an item with knowledge that a violation would subsequently occur: On or about January 6, 2001, Yamnik transferred fingerprint powders classified under ECCN 1A985 on the CCL to Belarus with knowledge that a violation of the Regulations would occur in connection with the items. Specifically, Yamnik transferred the fingerprint powders to Belarus without the license required by the U.S. Department of Commerce despite knowing that such license was required under the Regulations, and that such license would not be obtained. Yamnik transferred the items with knowledge that the U.S. Department of Commerce had notified Edsons that Edsons' application for a license to export the items had been denied.

Settlement Agreement Eduard Mendelevich Yamnik Page 2 of 6 WHEREAS, Yamnik has reviewed the charging letter and is aware of the allegations made

against him and the administrative sanctions which could be imposed against him if the

allegations are found to be true;

WHEREAS, Yamnik fully understands the terms of this Agreement and the Order

("Order") that the Assistant Secretary of Commerce for Export Enforcement will issue if he

approves this Agreement as the final resolution of this matter;

WHEREAS, Yamnik enters into this Agreement voluntarily and with full knowledge of

his rights;

WHEREAS, Yamnik states that no promises or representations have been made to him

other than the agreements and considerations herein expressed;

WHEREAS, Yamnik neither admits nor denies the allegations contained in the charging

letter;

WHEREAS, Yamnik wishes to settle and dispose of all matters alleged in the charging

letter by entering into this Agreement; and

WHEREAS, Yamnik agrees to be bound by the Order, if entered;

NOW THEREFORE, the Parties hereby agree as follows:

1. BIS has jurisdiction over Yamnik, under the Regulations, in connection with the

matters alleged in the charging letter.

2. The following sanctions shall be imposed against Yamnik in complete settlement of the

violations of the Regulations set forth in the charging letter:

Settlement Agreement Eduard Mendelevich Yamnik

Page 3 of 6

- a. For a period of ten years from the date on which the Order is published in the Federal Register, Yamnik and, when acting for or on behalf of Yamnik, his representatives, agents, or employees ("Denied Person") may not, directly or indirectly, participate in any way in any transaction involving any commodity, software or technology (hereinafter collectively referred to as "item") exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations, including, but not limited to:
 - i. Applying for, obtaining, or using any license, License Exception, or export control document;
 - ii. Carrying on negotiations concerning, or ordering, buying, receiving, using, selling, delivering, storing, disposing of, forwarding, transporting, financing, or otherwise servicing in any way, any transaction involving any item exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations; or
 - iii. Benefitting in any way from any transaction involving any item exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations.
- 3. Subject to the approval of this Agreement pursuant to paragraph 8 hereof, Yamnik hereby waives all rights to further procedural steps in this matter (except with respect to any alleged violations of this Agreement or the Order, if entered), including, without limitation, any right to: (a) an administrative hearing regarding the allegations in the charging letter; (b) request a

Settlement Agreement Eduard Mendelevich Yamnik Page 4 of 6 refund of any civil penalty paid pursuant to this Agreement and the Order, if entered; (c) request any relief from the Order, if entered, including without limitation relief from the terms of a denial order under 15 C.F.R. § 764.3(a)(2); and (d) seek judicial review or otherwise contest the validity

of this Agreement or the Order, if entered.

4. Upon entry of the Order, BIS will not initiate any further administrative proceeding

against Yamnik in connection with any violation of the Act or the Regulations arising out of the

transactions identified in the charging letter.

5. BIS will make the charging letter, this Agreement, the Order, if entered, and the record

of the case as defined in Section 766.20 of the Regulations available to the public.

6. This Agreement is for settlement purposes only. Therefore, if this Agreement is not

accepted and the Order is not issued by the Assistant Secretary of Commerce for Export

Enforcement pursuant to Section 766.18(b) of the Regulations, no Party may use this Agreement

in any administrative or judicial proceeding and the Parties shall not be bound by the terms

contained in this Agreement in any subsequent administrative or judicial proceeding.

7. No agreement, understanding, representation or interpretation not contained in this

Agreement may be used to vary or otherwise affect the terms of this Agreement or the Order, if

entered, nor shall this Agreement serve to bind, constrain, or otherwise limit any action by any

other agency or department of the U.S. Government with respect to the facts and circumstances

addressed herein.

8. This Agreement shall become binding on the Parties only if the Assistant Secretary of

Commerce for Export Enforcement approves it by entering the Order, which will have the same

force and effect as a decision and order issued after a full administrative hearing on the record.

Settlement Agreement Eduard Mendelevich Yamnik Page 5 of 6

9. Each signatory affirms that he has authority to enter into this Settlement Agreement and to bind his respective party to the terms and conditions set forth herein.

BUREAU OF INDUSTRY AND SECURITY U.S. DEPARTMENT OF COMMERCE

EDUARD MENDELEVICH YAMNIK

John T. Masterson, Jr.

Chief Counsel for Industry and Security

Date:

Eduard Mendelevich Yamnik

Date: 05

UNITED STATES DEPARTMENT OF COMMERCE BUREAU OF INDUSTRY AND SECURITY WASHINGTON, D.C. 20230

In the Matter of:)	
Eduard Mendelevich Yamnik)	Docket No. 06-BIS-06
7133 Valley View Road)	
Edina, MN 55439)	
)	
Respondent.)	

ORDER RELATING TO EDUARD MENDELEVICH YAMNIK

The Bureau of Industry and Security, U.S. Department of Commerce ("BIS") has initiated an administrative proceeding against Eduard Mendelevich Yamnik ("Yamnik") pursuant to Section 766.3 of the Export Administration Regulations (currently codified at 15 C.F.R. Parts 730-774 (2006)) ("Regulations"), and Section 13(c) of the Export Administration Act of 1979, as amended (50 U.S.C. app. §§ 2401-2420 (2000)) ("Act"), through issuance of a charging letter to Yamnik that alleged that Yamnik committed two violations of the Regulations. Specifically, the charges are:

¹ The violations charged occurred during 2001. The Regulations governing the violations at issue are found in the 2001 version of the Code of Federal Regulations (15 C.F.R. Parts 730-774 (2001)). The 2006 Regulations establish the procedures that apply to this matter.

² Since August 21, 2001, the Act has been in lapse and the President, through Executive Order 13222 of August 17, 2001 (3 C.F.R., 2001 Comp. 783 (2002)), as extended by the Notice of August 2, 2005 (70 Fed. Reg. 45273, August 5, 2005), has continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C. §§ 1701-1706 (2000)).

- 1. One violation of 15 C.F.R. §764.2(a) Exporting an item subject to the Regulations without a license: On or about January 6, 2001, Yamnik engaged in conduct prohibited by the Regulations when he exported fingerprint powders classified under Export Control Classification Number ("ECCN") 1A985 on the Commerce Control List ("CCL") to Belarus without the license required by the U.S. Department of Commerce. Under Section 742.7 of the Regulations, a BIS export license was required for this export, but no such license was obtained.
- 2. One violation of 15 C.F.R. § 764.2(e) Transfer of an item with knowledge that a violation would subsequently occur: On or about January 6, 2001, Yamnik transferred fingerprint powders classified under ECCN 1A985 on the CCL to Belarus with knowledge that a violation of the Regulations would occur in connection with the items. Specifically, Yamnik transferred the fingerprint powders to Belarus without the license required by the U.S. Department of Commerce despite knowing that such license was required under the Regulations, and that such license would not be obtained. Yamnik transferred the items with knowledge that the U.S. Department of Commerce had notified Edsons that Edsons' application for a license to export the items had been denied.

WHEREAS, BIS and Yamnik have entered into a Settlement Agreement pursuant to Section 766.18(b) of the Regulations whereby they agreed to settle this matter in accordance with the terms and conditions set forth therein, and

WHEREAS I have approved of the terms of such Settlement Agreement;

Order Yamnik Page 2 of 5

IT IS THEREFORE ORDERED:

FIRST, for a period of ten years from the date on which this Order is published in the Federal Register, Eduard Mendelevich Yamnik, 7133 Valley View Road, Edina, MN 55439 and when acting for or on behalf of Yamnik, his representatives, agents, or employees ("Denied Person") may not, directly or indirectly, participate in any way in any transaction involving any commodity, software or technology (hereinafter collectively referred to as "item") exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations, including, but not limited to:

- A. Applying for, obtaining, or using any license, License Exception, or export control document;
- B. Carrying on negotiations concerning, or ordering, buying, receiving, using, selling, delivering, storing, disposing of, forwarding, transporting, financing, or otherwise servicing in any way, any transaction involving any item exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations; or
- C. Benefitting in any way from any transaction involving any item exported or to be exported from the United States that is subject to the Regulations, or in any other activity subject to the Regulations.

SECOND, that no person may, directly or indirectly, do any of the following:

A. Export or reexport to or on behalf of the Denied Person any item subject to the Regulations;

Order Yamnik Page 3 of 5

- B. Take any action that facilitates the acquisition or attempted acquisition by the

 Denied Person of the ownership, possession, or control of any item subject to the

 Regulations that has been or will be exported from the United States, including

 financing or other support activities related to a transaction whereby the Denied

 Person acquires or attempts to acquire such ownership, possession or control;
- C. Take any action to acquire from or to facilitate the acquisition or attempted acquisition from the Denied Person of any item subject to the Regulations that has been exported from the United States;
- D. Obtain from the Denied Person in the United States any item subject to the Regulations with knowledge or reason to know that the item will be, or is intended to be, exported from the United States; or
- E. Engage in any transaction to service any item subject to the Regulations that has been or will be exported from the United States and which is owned, possessed or controlled by the Denied Person, or service any item, of whatever origin, that is owned, possessed or controlled by the Denied Person if such service involves the use of any item subject to the Regulations that has been or will be exported from the United States. For purposes of this paragraph, servicing means installation, maintenance, repair, modification or testing.

THIRD, that, to prevent evasion of this Order, BIS, after notice and opportunity for comment as provided in Section 766.23 of the Regulations, may make any person, firm, corporation, or business organization related to Yamnik by affiliation, ownership, control, or

Order Yamnik Page 4 of 5 position of responsibility in the conduct of trade or related services subject to the provisions of this Order.

FOURTH, that this Order does not prohibit any export, reexport, or other transaction subject to the Regulations where the only items involved that are subject to the Regulations are the foreign-produced direct product of U.S.-origin technology.

FIFTH, that the charging letter, the Settlement Agreement, this Order, and the record of this case as defined by Section 766.20 of the Regulations shall be made available to the public.

SIXTH, that the administrative law judge shall be notified that this case is withdrawn from adjudication.

This Order, which constitutes the final agency action in this matter, is effective upon publication in the Federal Register.

Darryl W. Jackson

Assistant Secretary of Commerce

for Export Enforcement

Entered this <u>5 n</u> day of ______ 2006.

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